CHAPTER 6

## Supply, Demand, and Government Policies

Economics
N. Gregory Mankiw

Premium PowerPoint Slides by Ron Cronovich

## In this chapter, look for the answers to these questions:

- What are price ceilings and price floors?
  What are some examples of each?
- How do price ceilings and price floors affect market outcomes?
- How do taxes affect market outcomes? How do the effects depend on whether the tax is imposed on buyers or sellers?
- What is the incidence of a tax?
  What determines the incidence?

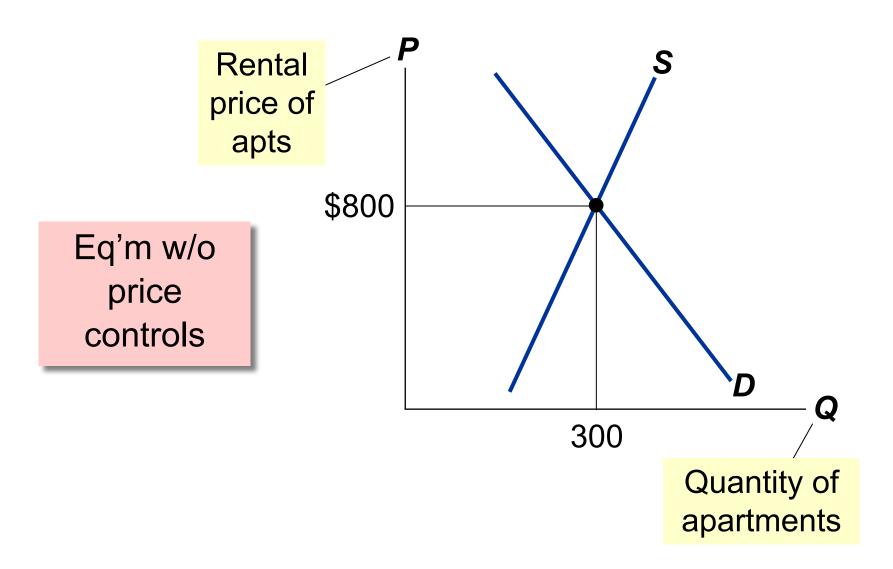
### Government Policies That Alter the Private Market Outcome

- Price controls
  - Price ceiling: a legal maximum on the price of a good or service Example: rent control
  - Price floor: a legal minimum on the price of a good or service Example: minimum wage

#### Taxes

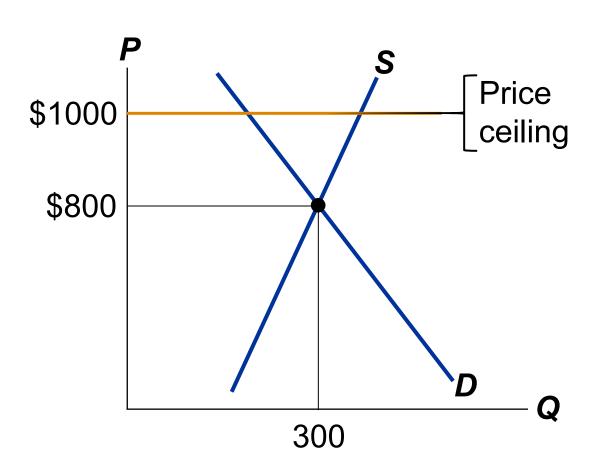
The govt can make buyers or sellers pay a specific amount on each unit bought/sold. We will use the supply/demand model to see how each policy affects the market outcome (the price buyers pay, the price sellers receive, and eg'm quantity).

#### **EXAMPLE 1: The Market for Apartments**



#### **How Price Ceilings Affect Market Outcomes**

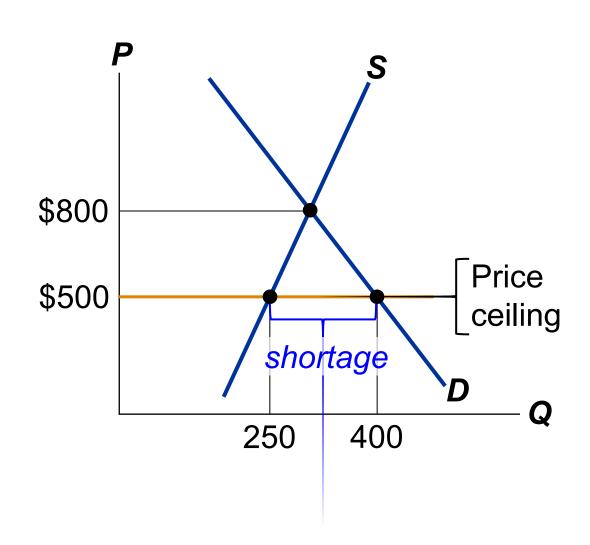
A price ceiling above the eq'm price is not binding — has no effect on the market outcome.



#### **How Price Ceilings Affect Market Outcomes**

The eq'm price (\$800) is above the ceiling and therefore illegal.

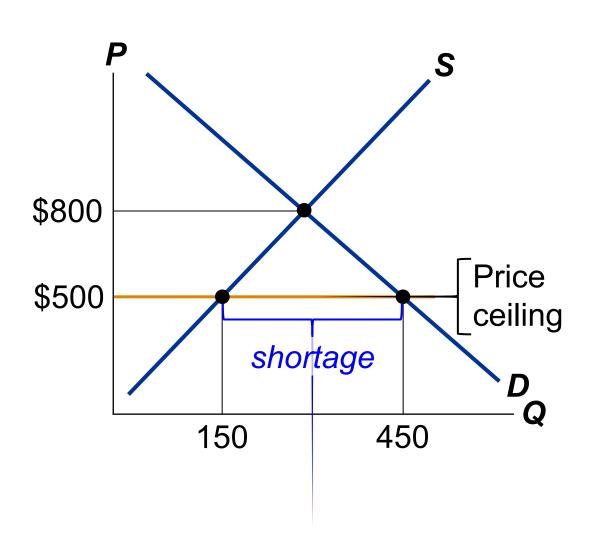
The ceiling is a binding constraint on the price, causes a shortage.



#### **How Price Ceilings Affect Market Outcomes**

In the long run, supply and demand are more price-elastic.

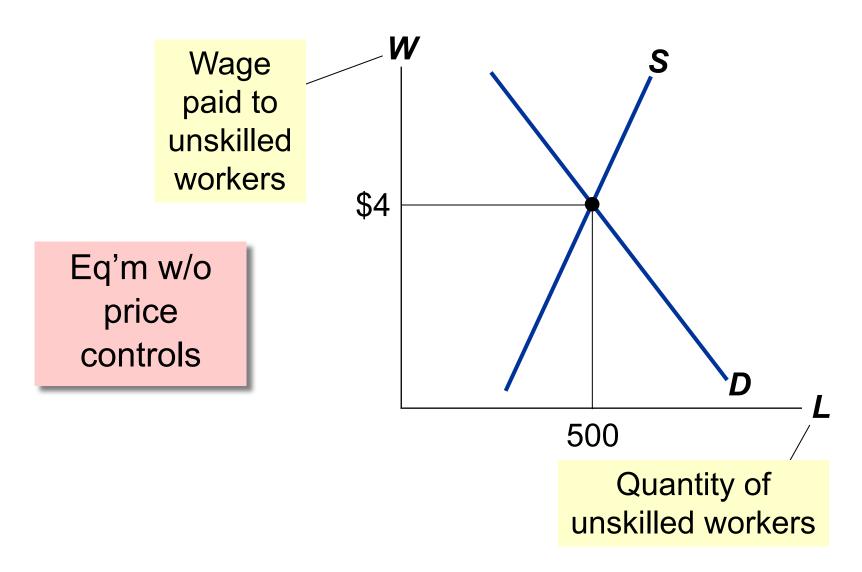
So, the shortage is larger.



#### **Shortages and Rationing**

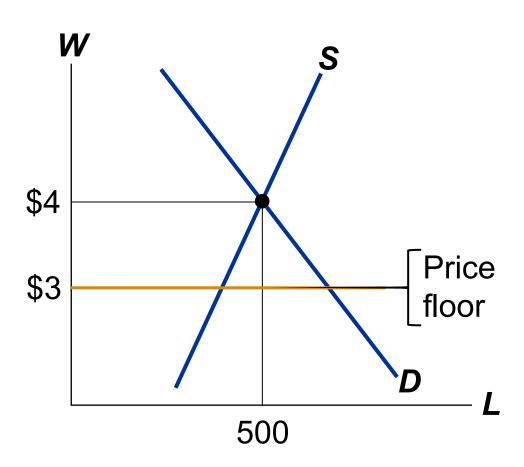
- With a shortage, sellers must ration the goods among buyers.
- Some rationing mechanisms: (1) Long lines
   (2) Discrimination according to sellers' biases
- These mechanisms are often unfair, and inefficient: the goods do not necessarily go to the buyers who value them most highly.
- In contrast, when prices are not controlled, the rationing mechanism is efficient (the goods go to the buyers that value them most highly) and impersonal (and thus fair).

#### **EXAMPLE 2: The Market for Unskilled Labor**



#### **How Price Floors Affect Market Outcomes**

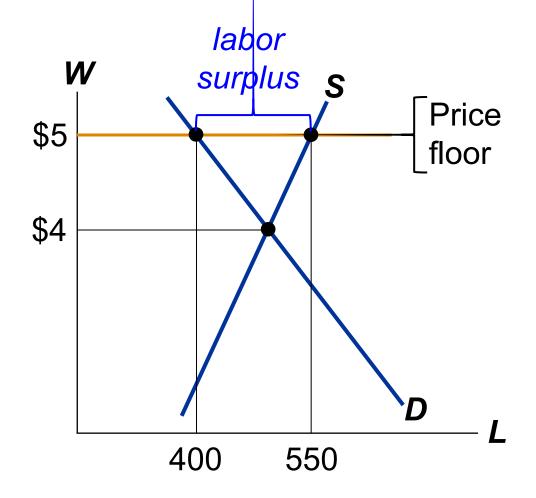
A price floor below the eq'm price is not binding — has no effect on the market outcome.



#### **How Price Floors Affect Market Outcomes**

The eq'm wage (\$4) is below the floor and therefore illegal.

The floor
is a binding
constraint
on the wage,
causes a
surplus (i.e.,
unemployment).



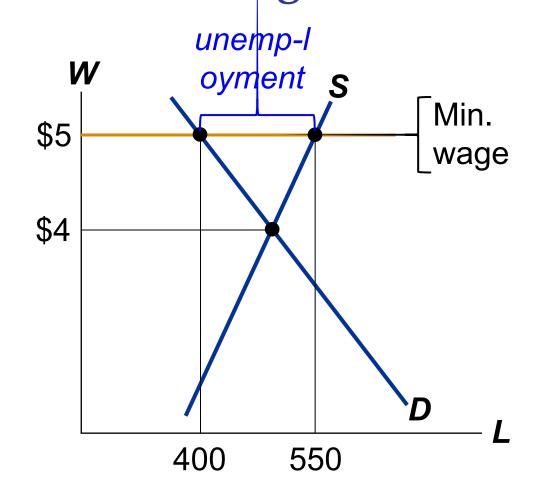
#### The Minimum Wage

Min wage laws do not affect highly skilled workers.

They do affect teen workers.

#### Studies:

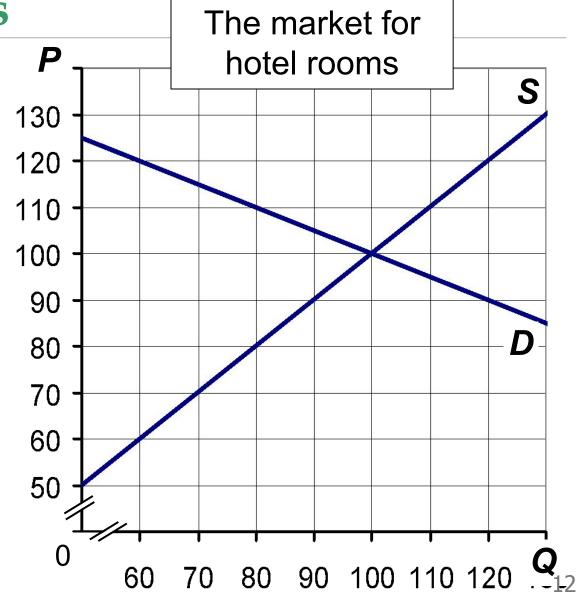
A 10% increase in the min wage raises teen unemployment by 1-3%.



**Price controls** 

Determine effects of:

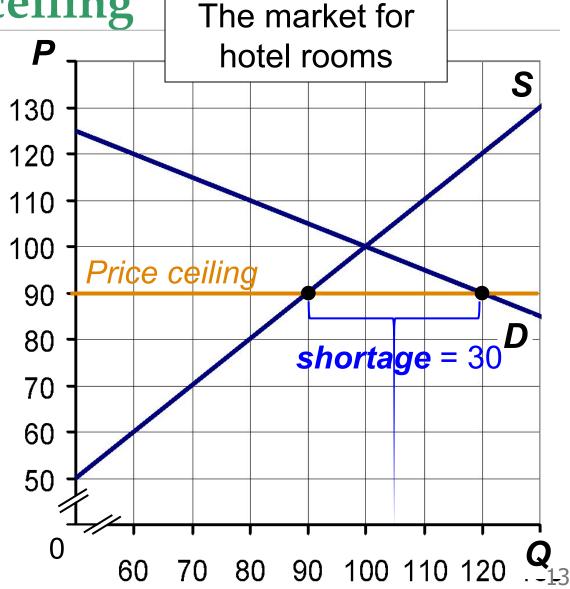
- A. \$90 price ceiling
- B. \$90 price floor
- **C.** \$120 price floor



A. \$90 price ceiling

The price falls to \$90.

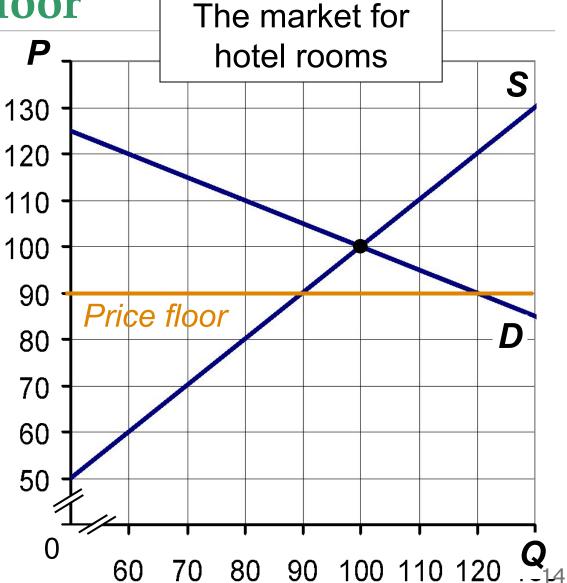
Buyers
demand
120 rooms,
sellers supply
90, leaving a
shortage.



B. \$90 price floor

Eq'm price is above the floor, so floor is not binding.

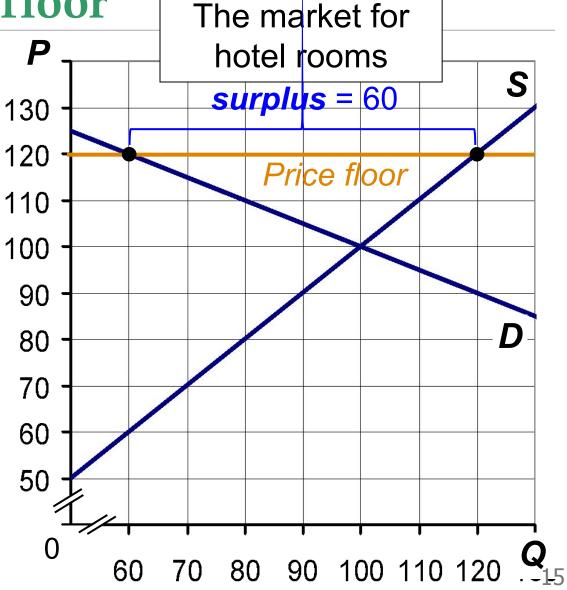
**P** = \$100, **Q** = 100 rooms.



C. \$120 price floor

The price rises to \$120.

Buyers
demand
60 rooms,
sellers supply
120, causing a
surplus.



#### **Evaluating Price Controls**

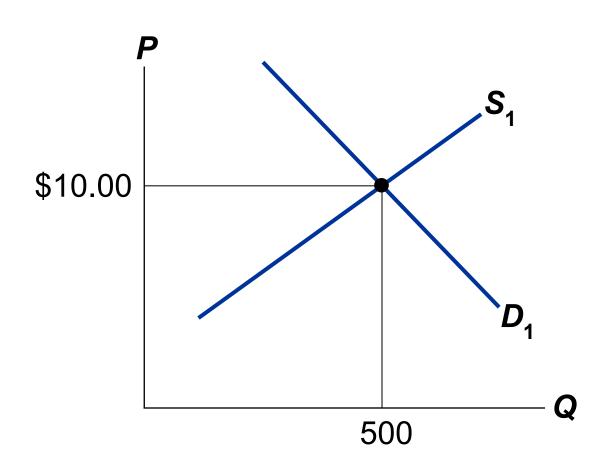
- Recall one of the Ten Principles from Chapter 1:
   Markets are usually a good way to organize economic activity.
- Prices are the signals that guide the allocation of society's resources. This allocation is altered when policymakers restrict prices.
- Price controls often intended to help the poor, but often hurt more than help.

#### **Taxes**

- The govt levies taxes on many goods & services to raise revenue to pay for national defense, public schools, etc.
- The govt can make buyers or sellers pay the tax.
- The tax can be a % of the good's price, or a specific amount for each unit sold.
  - For simplicity, we analyze per-unit taxes only.

#### **EXAMPLE 3: The Market for Pizza**

Eq'm w/o tax



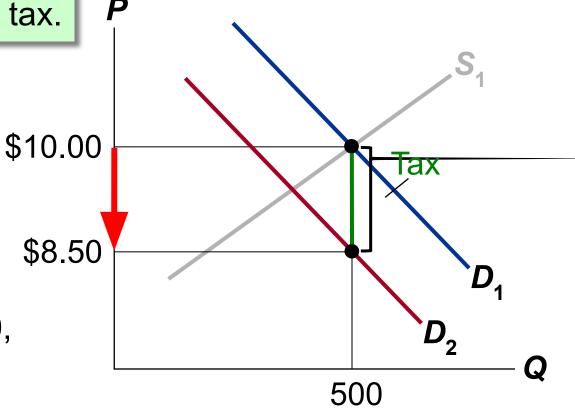
#### A Tax on Buyers

Hence, a tax on buyers shifts the **D** curve down by the amount of the tax.

P would have to fall by \$1.50 to make buyers willing to buy same Q as before.

E.g., if **P** falls from \$10.00 to \$8.50, buyers still willing to purchase 500 pizzas.

Effects of a \$1.50 per unit tax on buyers



#### A Tax on Buyers

#### New eq'm:

$$Q = 450$$

Sellers receive

$$P_{s} = $9.50$$

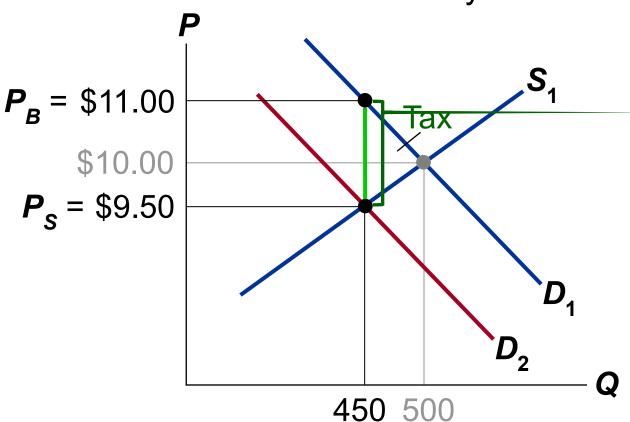
Buyers pay

$$P_B = $11.00$$

Difference between them

$$= $1.50 = tax$$

Effects of a \$1.50 per unit tax on buyers

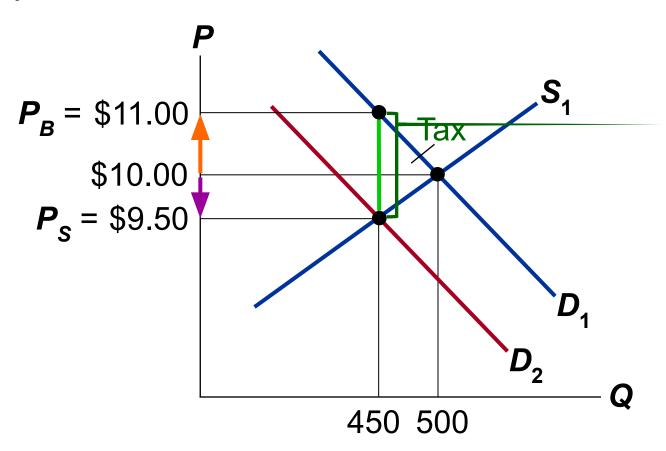


#### The **Incidence** of a Tax:

how the burden of a tax is shared among market participants

In our example,

buyers pay \$1.00 more, sellers get \$0.50 less.



#### A Tax on Sellers

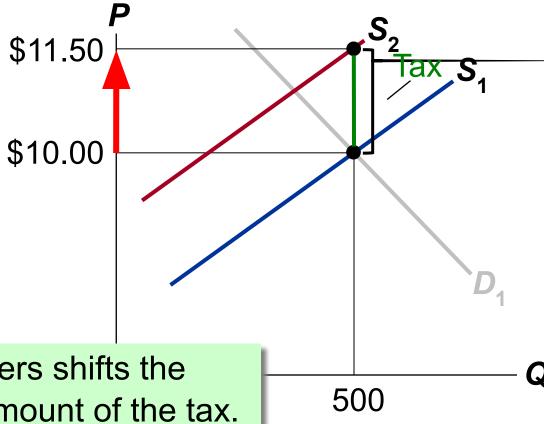
The tax effectively raises sellers' costs by \$1.50 per pizza.

Sellers will supply 500 pizzas only if *P* rises to \$11.50,

to compensate for

this cost increase.

Effects of a \$1.50 per unit tax on sellers



Hence, a tax on sellers shifts the **S** curve up by the amount of the tax.

#### A Tax on Sellers

#### New eq'm:

$$Q = 450$$

Buyers pay

$$P_B = $11.00$$

Sellers

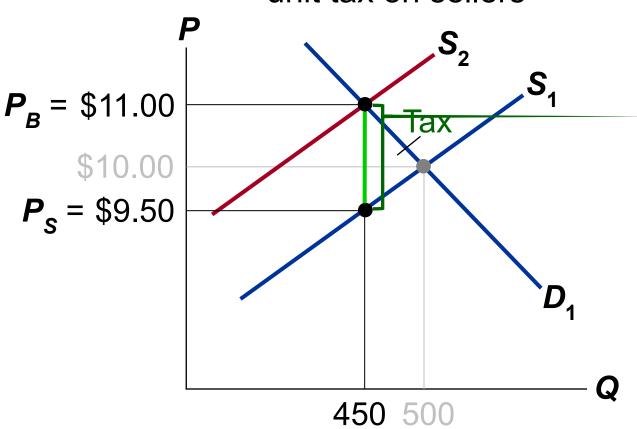
receive

$$P_{s} = $9.50$$

Difference between them

$$= $1.50 = tax$$

Effects of a \$1.50 per unit tax on sellers

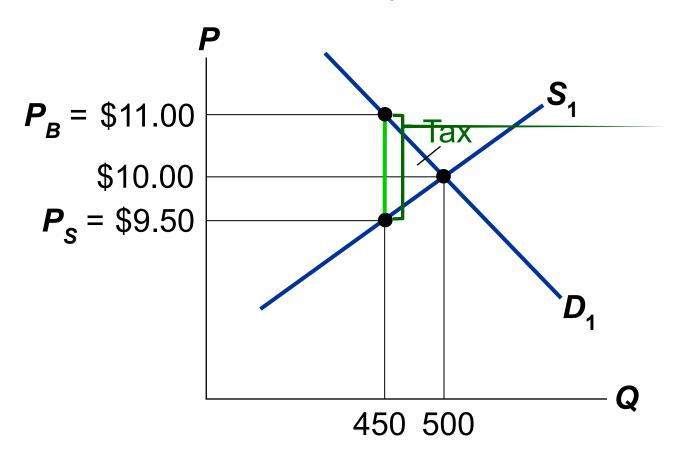


#### The Outcome Is the Same in Both Cases!

The effects on **P** and **Q**, and the tax incidence are the same whether the tax is imposed on buyers or sellers!

What matters is this:

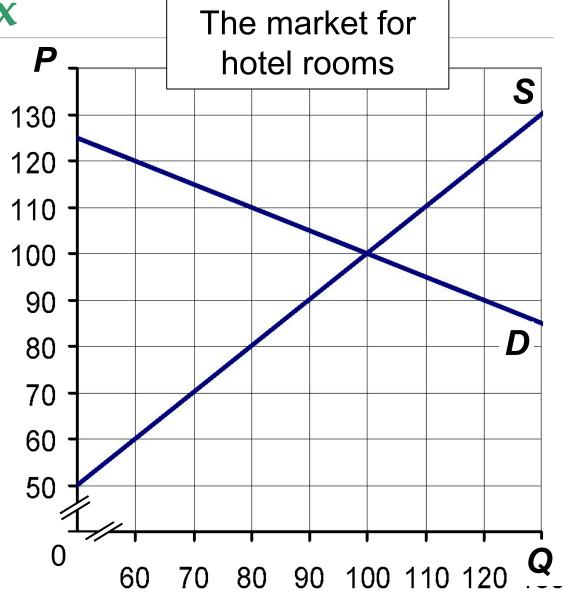
A tax drives a wedge between the price buyers pay and the price sellers receive.



Effects of a tax

Suppose govt imposes a tax on buyers of \$30 per room.

Find new Q,  $P_B$ ,  $P_s$ , and incidence of tax.



#### **Answers**

$$Q = 80$$

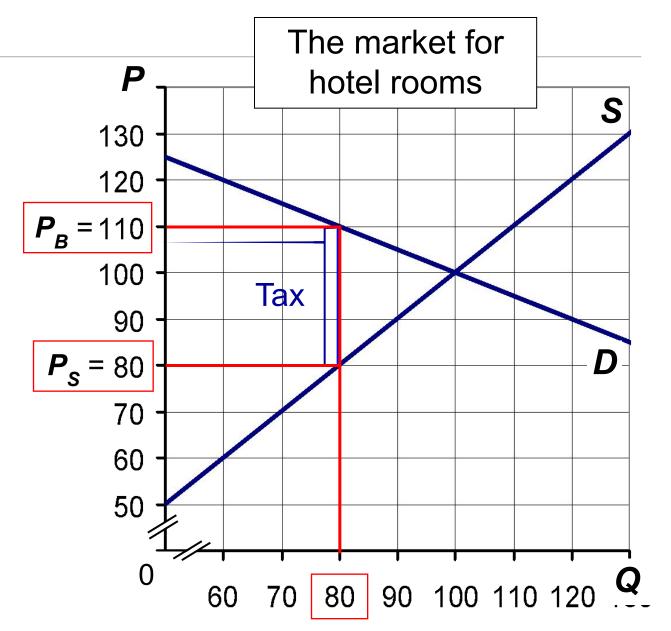
$$P_{\rm B} = $110$$

$$P_{\rm S} = $80$$

#### **Incidence**

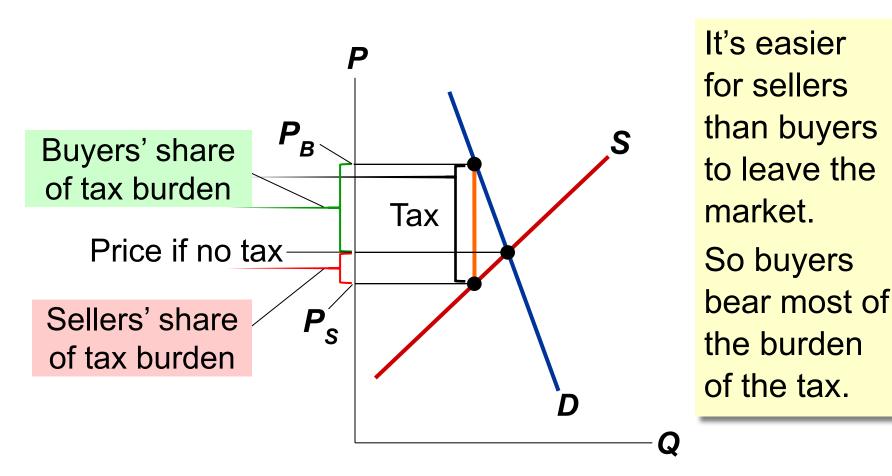
buyers: \$10

sellers: \$20



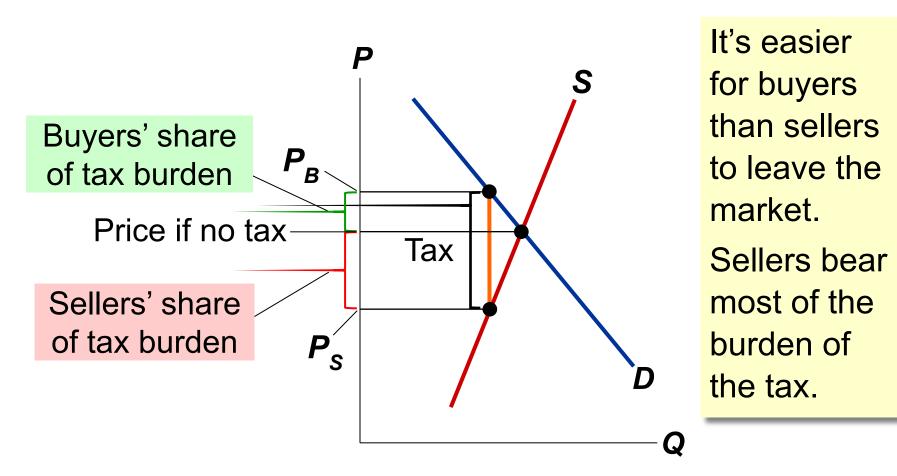
#### **Elasticity and Tax Incidence**

#### CASE 1: Supply is more elastic than demand



#### Elasticity and Tax Incidence

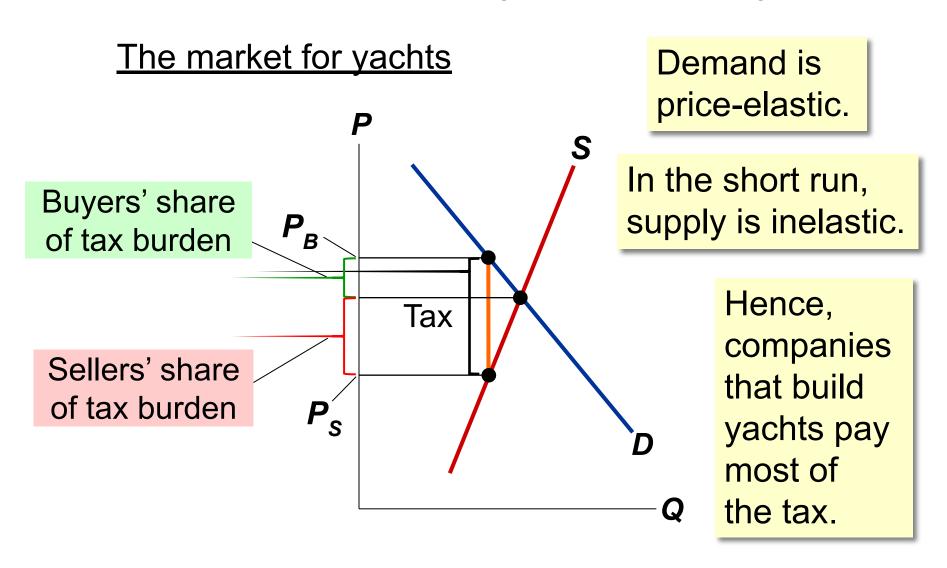
#### CASE 2: Demand is more elastic than supply



#### CASE STUDY: Who Pays the Luxury Tax?

- 1990: Congress adopted a luxury tax on yachts, private airplanes, furs, expensive cars, etc.
- Goal of the tax: raise revenue from those who could most easily afford to pay – wealthy consumers.
- But who really pays this tax?

#### CASE STUDY: Who Pays the Luxury Tax?



### **CONCLUSION: Government Policies and the Allocation of Resources**

- Each of the policies in this chapter affects the allocation of society's resources.
  - Example 1: A tax on pizza reduces eq'm Q.
    With less production of pizza, resources (workers, ovens, cheese) will become available to other industries.
  - Example 2: A binding minimum wage causes a surplus of workers, a waste of resources.
- So, it's important for policymakers to apply such policies very carefully.

# CHAPTER SUMMARY

- A price ceiling is a legal maximum on the price of a good. An example is rent control. If the price ceiling is below the eq'm price, it is binding and causes a shortage.
- A price floor is a legal minimum on the price of a good. An example is the minimum wage. If the price floor is above the eq'm price, it is binding and causes a surplus. The labor surplus caused by the minimum wage is unemployment.

# CHAPTER SUMMARY

- A tax on a good places a wedge between the price buyers pay and the price sellers receive, and causes the eq'm quantity to fall, whether the tax is imposed on buyers or sellers.
- The incidence of a tax is the division of the burden of the tax between buyers and sellers, and does not depend on whether the tax is imposed on buyers or sellers.
- The incidence of the tax depends on the price elasticities of supply and demand.