## CHAPTER

# Supply, Demand, and Government Policies 

## Economics N. Gregory Mankiw

## Premium PowerPoint Slides

by Ron Cronovich
© 2009 South-Western, a part of Cengage Learning, all rights reserved

## In this chapter,

## look for the answers to these questions:

- What are price ceilings and price floors? What are some examples of each?
- How do price ceilings and price floors affect market outcomes?
- How do taxes affect market outcomes? How do the effects depend on whether the tax is imposed on buyers or sellers?
- What is the incidence of a tax? What determines the incidence?


## Government Policies That Alter the Private Market Outcome

- Price controls
- Price ceiling: a legal maximum on the price of a good or service Example: rent control
- Price floor: a legal minimum on the price of a good or service Example: minimum wage
- Taxes
- The govt can make buyers or sellers pay a specific amount on each unit bought/sold. We will use the supply/demand model to see how each policy affects the market outcome (the price buyers pay, the price sellers receive, and eq'm quantity).


## EXAMPLE 1: The Market for Apartments



## How Price Ceilings Affect Market Outcomes

A price ceiling above the eq'm price is not binding has no effect on the market outcome.


## How Price Ceilings Affect Market Outcomes

The eq'm price (\$800) is above the ceiling and therefore illegal.
The ceiling is a binding constraint on the price, causes a shortage.


## How Price Ceilings Affect Market Outcomes

In the long run, supply and demand are more price-elastic.

So, the shortage is larger.


## Shortages and Rationing

- With a shortage, sellers must ration the goods among buyers.
- Some rationing mechanisms: (1) Long lines (2) Discrimination according to sellers' biases
- These mechanisms are often unfair, and inefficient: the goods do not necessarily go to the buyers who value them most highly.
- In contrast, when prices are not controlled, the rationing mechanism is efficient (the goods go to the buyers that value them most highly) and impersonal (and thus fair).


## EXAMPLE 2: The Market for Unskilled Labor



Eq'm w/o price controls

## How Price Floors Affect Market Outcomes

A price floor below the eq'm price is not binding has no effect on the market outcome.


## How Price Floors Affect Market Outcomes

The eq'm wage (\$4) is below the floor and therefore illegal.
The floor is a binding constraint on the wage, causes a
surplus (i.e.,
 unemployment).

## The Minimum Wage

Min wage laws do not affect highly skilled workers.

They do affect teen workers.

Studies:
A 10\% increase in the min wage raises teen
unemployment by $1-3 \%$.

## ACTIVELEARNING1

## Price controls

Determine effects of:
A. $\$ 90$ price ceiling
B. $\$ 90$ price floor
C. $\$ 120$ price floor


## ACTIVELEARNING1

## A. $\$ 90$ price ceiling

The price falls to $\$ 90$.

Buyers demand 120 rooms, sellers supply 90 , leaving a shortage.

## ACTIVELEARNING1

## B. $\$ 90$ price floor

Eq'm price is above the floor, so floor is not binding.
$P=\$ 100$,
$Q=100$ rooms.


## ACTIVELEARNING1

 C. $\$ 120$ price floorThe price rises to $\$ 120$.

Buyers demand 60 rooms, sellers supply 120, causing a surplus.


## Evaluating Price Controls

- Recall one of the Ten Principles from Chapter 1: Markets are usually a good way to organize economic activity.
- Prices are the signals that guide the allocation of society's resources. This allocation is altered when policymakers restrict prices.
- Price controls often intended to help the poor, but often hurt more than help.


## Taxes

- The govt levies taxes on many goods \& services to raise revenue to pay for national defense, public schools, etc.
- The govt can make buyers or sellers pay the tax.
- The tax can be a \% of the good's price, or a specific amount for each unit sold.
- For simplicity, we analyze per-unit taxes only.


## EXAMPLE 3: The Market for Pizza

## Eq'm w/o tax



## A Tax on Buyers

Hence, a tax on buyers shifts the $\boldsymbol{D}$ curve down by the amount of the tax.
$P$ would have to fall by $\$ 1.50$ to make buyers willing to buy same Q as before.
E.g., if $\boldsymbol{P}$ falls
from $\$ 10.00$ to $\$ 8.50$, buyers still willing to purchase 500 pizzas.

Effects of a $\$ 1.50$ per unit tax on buyers


## A Tax on Buyers

New eq'm:
$Q=450$
Sellers receive
$\boldsymbol{P}_{s}=\$ 9.50$
Buyers pay
$P_{B}=\$ 11.00$
Difference
between them
$=\$ 1.50=\operatorname{tax}$

Effects of a $\$ 1.50$ per unit tax on buyers


## The Incidence of a Tax:

how the burden of a tax is shared among market participants

In our example, buyers pay \$1.00 more,



## A Tax on Sellers

The tax effectively raises sellers' costs by $\$ 1.50$ per pizza. Sellers will supply 500 pizzas only if
Prises to \$11.50, to compensate for this cost increase.

Hence, a tax on sellers shifts the $S$ curve up by the amount of the tax.

## A Tax on Sellers

New eq'm:
$Q=450$
Buyers pay
$P_{B}=\$ 11.00$
Sellers
receive
$P_{S}=\$ 9.50$
Difference
between them
$=\$ 1.50=\operatorname{tax}$

Effects of a $\$ 1.50$ per unit tax on sellers


## The Outcome Is the Same in Both Cases!

The effects on $\boldsymbol{P}$ and $\boldsymbol{Q}$, and the tax incidence are the same whether the tax is imposed on buyers or sellers!

## What matters

 is this:A tax drives
a wedge
between the price buyers pay and the price sellers receive.


## ACTIVELEARNING 2

## Effects of a tax

Suppose govt imposes a tax on buyers of $\$ 30$ per room.

Find new
Q, $\boldsymbol{P}_{\mathrm{B}}, \boldsymbol{P}_{\mathrm{s}}$, and incidence of tax.


## ACTIVELEARNING 2

## Answers

$Q=80$
$P_{B}=\$ 110$
$\boldsymbol{P}_{\mathrm{S}}=\$ 80$

Incidence
buyers: \$10
sellers: \$20


## Elasticity and Tax Incidence

CASE 1: Supply is more elastic than demand


It's easier for sellers
than buyers to leave the market.
So buyers bear most of the burden of the tax.

Q

## Elasticity and Tax Incidence

CASE 2: Demand is more elastic than supply


It's easier for buyers than sellers to leave the market.
Sellers bear most of the burden of the tax.

## CASE STUDY: Who Pays the Luxury Tax?

- 1990: Congress adopted a luxury tax on yachts, private airplanes, furs, expensive cars, etc.
- Goal of the tax: raise revenue from those who could most easily afford to pay wealthy consumers.
- But who really pays this tax?


## CASE STUDY: Who Pays the Luxury Tax?

The market for yachts


Demand is price-elastic.

In the short run, supply is inelastic.

Hence, companies that build yachts pay most of
the tax.

## CONCLUSION: Government Policies and the Allocation of Resources

- Each of the policies in this chapter affects the allocation of society's resources.
- Example 1: A tax on pizza reduces eq'm $\boldsymbol{Q}$. With less production of pizza, resources (workers, ovens, cheese) will become available to other industries.
- Example 2: A binding minimum wage causes a surplus of workers, a waste of resources.
- So, it's important for policymakers to apply such policies very carefully.


## CHAPTER SUMMARY

- A price ceiling is a legal maximum on the price of a good. An example is rent control. If the price ceiling is below the eq'm price, it is binding and causes a shortage.
- A price floor is a legal minimum on the price of a good. An example is the minimum wage. If the price floor is above the eq'm price, it is binding and causes a surplus. The labor surplus caused by the minimum wage is unemployment.


## CHAPTER SUMMARY

- A tax on a good places a wedge between the price buyers pay and the price sellers receive, and causes the eq'm quantity to fall, whether the tax is imposed on buyers or sellers.
- The incidence of a tax is the division of the burden of the tax between buyers and sellers, and does not depend on whether the tax is imposed on buyers or sellers.
- The incidence of the tax depends on the price elasticities of supply and demand.

